



# Government Relations Update

August 15, 2023



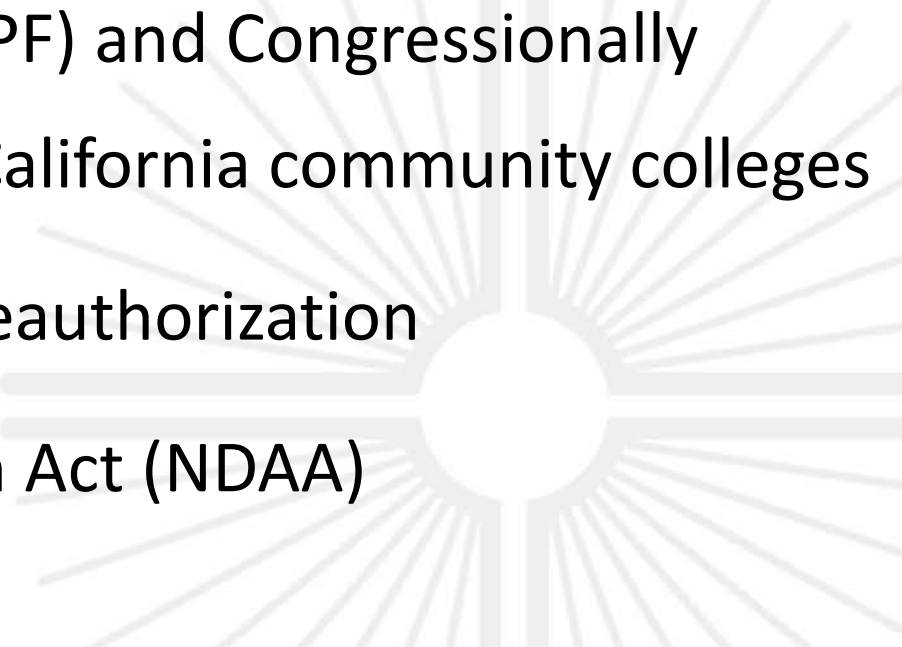
- ❖ Federal Update-Tom Downs
- ❖ Affordable Student Housing Update – Rebekah Kalleen
- ❖ Legislative Update



# Government Relations Update

Tom Downs | Downs Government Affairs, LLC  
Washington, D.C. | August 15, 2023

# In this Government Relations Update

- I. FY 2024 Community Project Funding (CPF) and Congressionally Directed Spending (CDS) approved for California community colleges
  - II. Federal Aviation Administration (FAA) reauthorization
  - III. FY 2024 National Defense Authorization Act (NDAA)
  - IV. The 2023 Farm Bill
- 

# Community Project Funding/Congressionally Directed Spending for Community Colleges

***Opportunities are limited under new House Majority rules.***

The House Republican Majority has constricted the available earmarking accounts, eliminating the Departments of Education, Labor, HHS, and others.

For the 52 California members of the U.S. House of Representatives, this change has presented a challenge for funding higher ed projects.

The Senate Democratic Majority, on the other hand, has maintained earmarking opportunities that have been available over the past two fiscal cycles, including the Departments of Education, Labor, HHS, and others.

# FY 2024 Community Project Funding Awardees

## Approved by the House Appropriations Committee

- Cabrillo College
- Cerritos College
- Compton College
- Glendale Community College
- Long Beach City College
- Peralta Community College District
- Rio Hondo College
- Riverside Community College District
- San Diego Community College District (2 projects)
- Southwestern Community College

*Note: CPF funding was requested for these institutions by various California Members of Congress.*

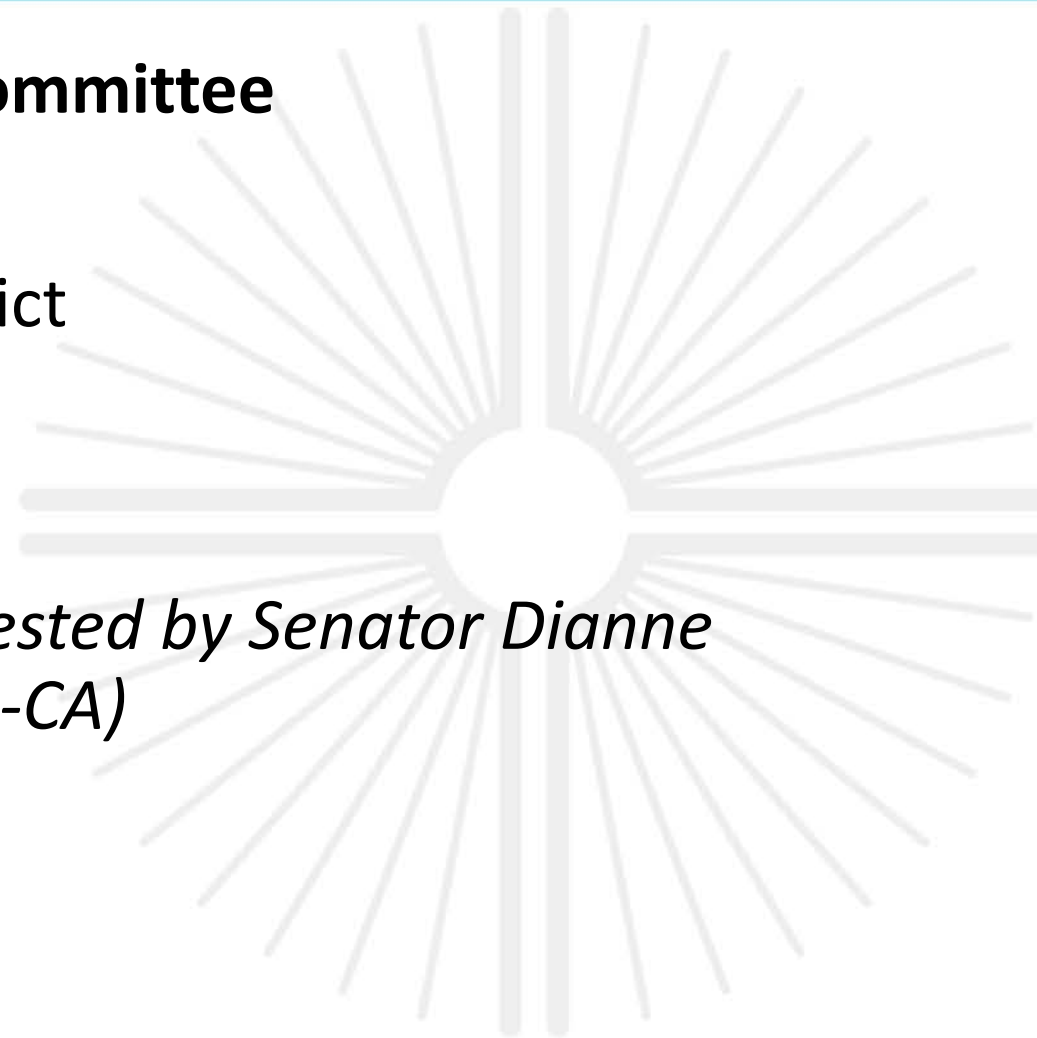


# FY 2024 Congressionally Directed Spending Awardees

## **Approved by the Senate Appropriations Committee**

- Allan Hancock College
- Mt. San Antonio Community College District
- Yosemite Community College District

*CDS funding for these institutions was requested by Senator Dianne Feinstein (D-CA) and Senator Alex Padilla (D-CA)*



# Federal Aviation Administration Reauthorization

## *Comparing House- and Senate-passed FAA bills*

Boeing's *Pilot and Technician Outlook* states that over the next 20 years, training will be needed for 600,000+ pilots and 610,000+ aviation maintenance technicians – which community colleges can provide.

We are advocating for an increase in FAA Aviation Workforce Development (AWD) grant funding to respond to this industry demand.

FAA AWD Grants	Current annual funding	House FAA Bill	Senate FAA Bill	Goal
Pilot training	\$5,000,000	\$15,000,000	\$10,000,000	\$15,000,000
Aviation Maintenance Technician training	\$5,000,000	\$15,000,000	\$10,000,000	\$15,000,000



# FY 2024 National Defense Authorization Act (NDAA)

*The United States Senate and U.S. House of Representatives have passed their respective versions of the FY 2024 National Defense Authorization Act (NDAA). The following are among the provisions to be considered by a House-Senate NDAA conference committee this fall.*

## **House-passed NDAA provision –**

- ***Centers for Military and Veterans Education*** – Directs the Department of Defense (DoD) to conduct outreach and provide technical assistance to community colleges to support the creation of Centers for Military and Veterans Education, providing dedicated resources to connect transitioning service members and veterans with job training and in-demand careers.

# FY 2024 National Defense Authorization Act (NDAA)

## House-passed NDAA provisions –

### ***Resilient autonomous systems research and workforce diversity –***

Directs the Navy to partner with academia, including minority-serving institutions, to develop techniques and automated cybersecurity methods to improve trust and resilience of autonomous systems against cyberattacks.

***Minority-serving institutions STEM education and research –*** Directs DoD to work with minority-serving institutions to support science, technology, engineering, and mathematics (STEM) education.

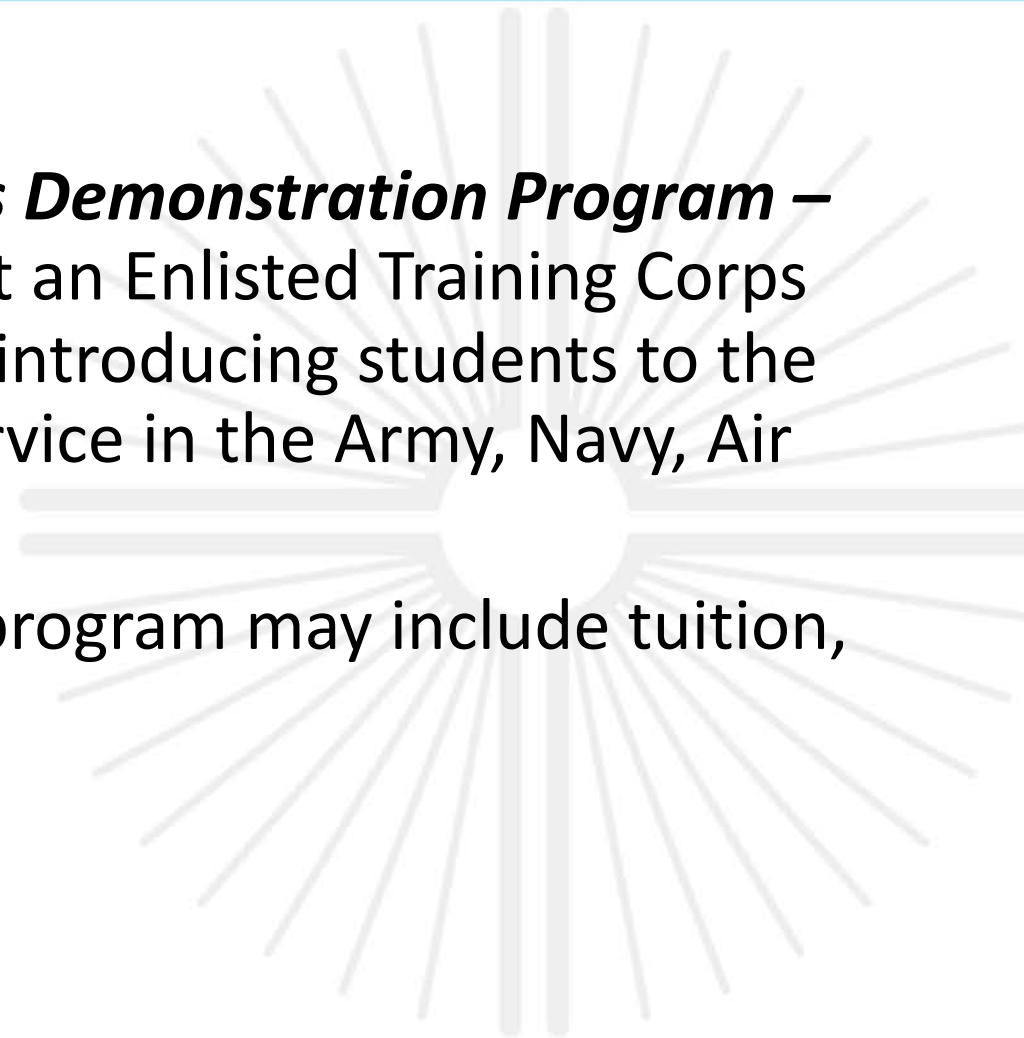
# FY 2024 National Defense Authorization Act (NDAA)

## Senate-passed NDAA provision –

### ***Community College Enlisted Training Corps Demonstration Program –***

Establishes within each military department an Enlisted Training Corps demonstration program for the purpose of introducing students to the military and preparing them for enlisted service in the Army, Navy, Air Force, Marine Corps, or Space Force.

Financial assistance to students under the program may include tuition, living expenses, stipend, or other payment.



# FY 2024 National Defense Authorization Act (NDAA)

**Senate-passed NDAA provision –**

***University Affiliated Research Center (UARC) for Critical Minerals –***

Directs DoD to establish a University Affiliated Research Center (UARC) to help conduct research, development, engineering, and workforce expansion related to critical minerals for national security. UARC will build institutional capacity at schools with expertise in engineering, applied research, and workforce development activities related to critical minerals.

The UARC provision invites participation in the program by community colleges with a geology or engineering program or department that has experience in mining research or work with the mining industry.

# FY 2024 National Defense Authorization Act (NDAA)

## Senate-passed NDAA provision –

***John Lewis Civil Rights Fellowship Program*** – Directs DoD to establish a new Fellowship Program to:

- (1) Honor the legacy of the late Rep. John Lewis (D-GA) by promoting an understanding of nonviolent civil rights movements.
- (2) Advance U.S. foreign policy priorities by promoting studies, research, and international exchange concerning nonviolent movements that established and protected civil rights worldwide.

Fellowship Program outreach will target minority-serving institutions.

# 2023 Farm Bill Initiative for Community Colleges

## **Community College Agriculture Advancement Act (H.R. 3425/S. 1740)**

We are promoting this bipartisan “marker bill” for the 2023 Farm Bill.

- H.R. 3425 and S. 1740 authorize Capacity Building Grants for Community College Agriculture and Natural Resources Programs.
- This proposal is supported by the League, and by individual California community college districts. On a national level, we have the support of AACC, ACCT, NACCE, RCCA, and employer trade associations.
- The House and Senate Agriculture Committees have not yet begun writing their versions of the 2023 Farm Bill.



# QUESTIONS?

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# Affordable Student Housing Update

Rebekah Kalleen  
CCFC

CCLC Monthly Government Relations Webinar  
August 15, 2023



# Higher Education Student Housing Grant Program (HESHGP)

- ▶ Prior budgets committed \$2.2 billion (one-time General Fund) over three years for affordable student housing projects at the three higher education segments
  - 2022 Budget provided \$546.7 million for 12 community college projects
  - Final planned investment of \$750 million in FY 23-24
- ▶ FY 23-24 budget debate focused on how much – not how – to fund projects
  - Gov's January budget: delay \$250 million (out of \$750 million) to FY 24-25
  - Gov's May Revision: \$450 million GF in FY 23-24 and \$95.4 million GF in FY 24-25 for community college projects
  - UC & CSU – Shift \$1.1 B from General Fund to bonds issued by UC and CSU, with General Fund dollars to support debt service

# 2023 Budget: Changes to Affordable Student Housing

- ▶ FY 2023-24 Budget Act significantly modifies the Higher Education Student Housing Grant Program
- ▶ Shifts fund source for all HESHGP projects from state General Fund to local lease revenue bonds issued by colleges [SB 117]
  - Applies to prior, newly-authorized, and future projects
- ▶ Authorizes 7 new community college student housing projects worth \$464.1 million, using local lease revenue bonds [SB 117]
- ▶ Provides \$78.5 million (General Fund) to the Chancellor's Office to support student housing projects [AB 102]
  - Intended to be ongoing, for support of debt service payments
- ▶ No changes to planning grants (\$17.9 million for 70 projects in 2022)

# Issues with Local Lease Revenue Bond Approach

- ▶ No guarantee that the state will fund debt service over a full payback period (~30 years)
- ▶ Shifts all risk to community colleges
- ▶ Projects no longer “pencil out” with affordable rents
  - Revenues don’t cover debt service payments and annual operating costs
- ▶ Increased costs
- ▶ Overly complex, especially for projects already underway

# Where do we go from here?

- ▶ Legislative advocacy seeking to modify FY 23-24 budget actions
- ▶ Legislature and Administration state they remain committed to funding project construction
- ▶ CCFC requests:
  - 2022 projects (12): Allow projects to keep previously-authorized GF cash
  - 2023 projects (7): Shift to state-issued lease revenue bonds

# 2022 Construction Grant Recipients

District	Campus	Grant Funding
<b>Construction Grants</b>		
State Center CCD	Fresno City College	\$34,080,000
Siskiyou Jt CCD	College of the Siskiyous	\$32,613,000
Ventura County CCD	Ventura College	\$62,923,000
Sierra Jt CCD	Sierra College	\$80,497,000
Napa Valley CCD	Napa Valley College	\$31,000,000
Sonoma County JCD	Santa Rosa Junior College	\$15,000,000
Los Rios CCD	Cosumnes River College	\$44,144,000
Compton CCD	Compton College	\$80,389,000
Lake Tahoe CCD	Lake Tahoe Community College	\$39,369,000
Kern CCD	Bakersfield College	\$60,245,000
Santa Clarita CCD	College of the Canyons	\$61,858,000
Imperial Valley CCD	Imperial Valley College/CSU San Diego	\$4,554,000
	<b>Total, Construction Grants</b>	<b>\$546,672,000</b>

Source: Joint Analysis – Updated 2022-23 Budget (CCC, ACBO, ACCCA, Community College League of California)



# 2023 Approved Projects

District	Campus	District Requested Project Funding
<b>Construction Projects</b>		
Cabrillo CCD	Cabrillo College/UC Santa Cruz	\$ 111,787,000
Riverside CCD	Riverside City College/UC Riverside	\$ 75,000,000
Merced CCD	Merced College/UC Merced	\$ 50,000,000
San Diego CCD	San Diego City College	\$ 75,000,000
Cerritos CCD	Cerritos College	\$ 67,995,000
San Mateo County CCD	College of San Mateo	\$ 55,854,000
Redwoods CCD	College of the Redwoods	\$ 28,415,000

*Source: Joint Analysis – Enacted 2023-24 Budget (CCC, ACBO, ACCCA, Community College League of California)*

# AB 190 – Revolving Loan Fund

- ▶ Zero-interest loans to build below-market student and workforce housing
  - Project must be owned by a college or non-profit entity (allows for P3s)
  - Commitment to fund \$1.8 billion over two years
- ▶ FY 23-24 Budget delayed implementation
  - \$200 million (GF) in FY 23-24
  - Intent language to provide \$300 million each year through 2028-29
  - 25% available for community college projects
- ▶ State Treasurer's Office (California School Finance Authority) to administer program
- ▶ Timeline
  - Application materials shall be available by April 1, 2024
  - Applications due by July 1, 2024
  - Construction could begin by June 30, 2025
- ▶ Includes modified skilled and trained workforce requirements

# Contact Information

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**Community College Facility Coalition**  
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[www.caccfc.org](http://www.caccfc.org)

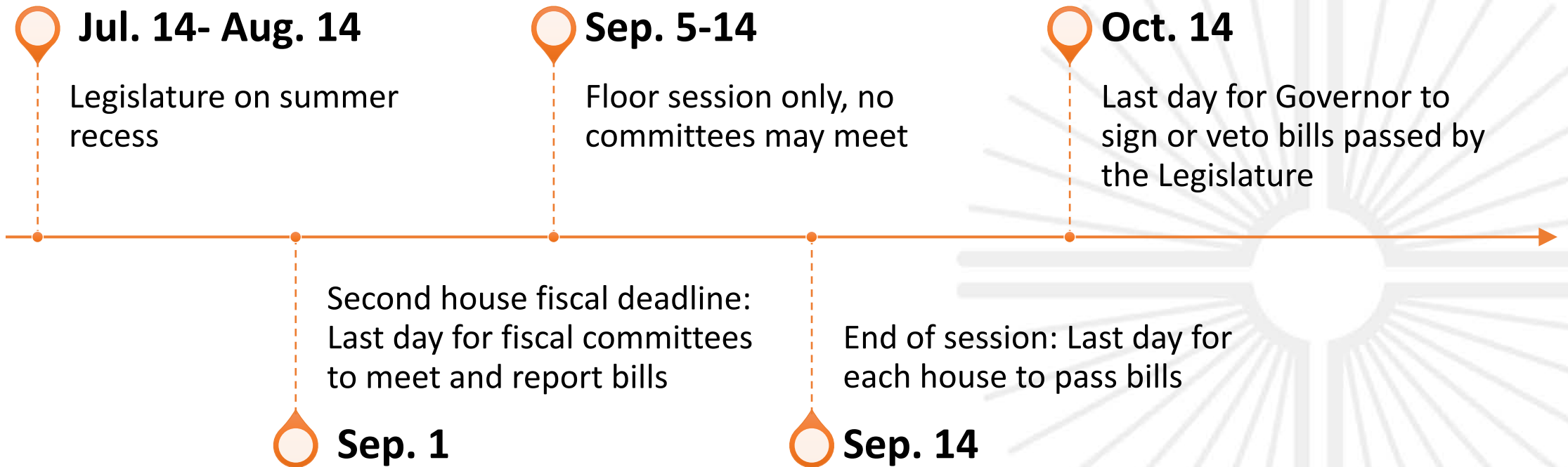




# Legislative Update



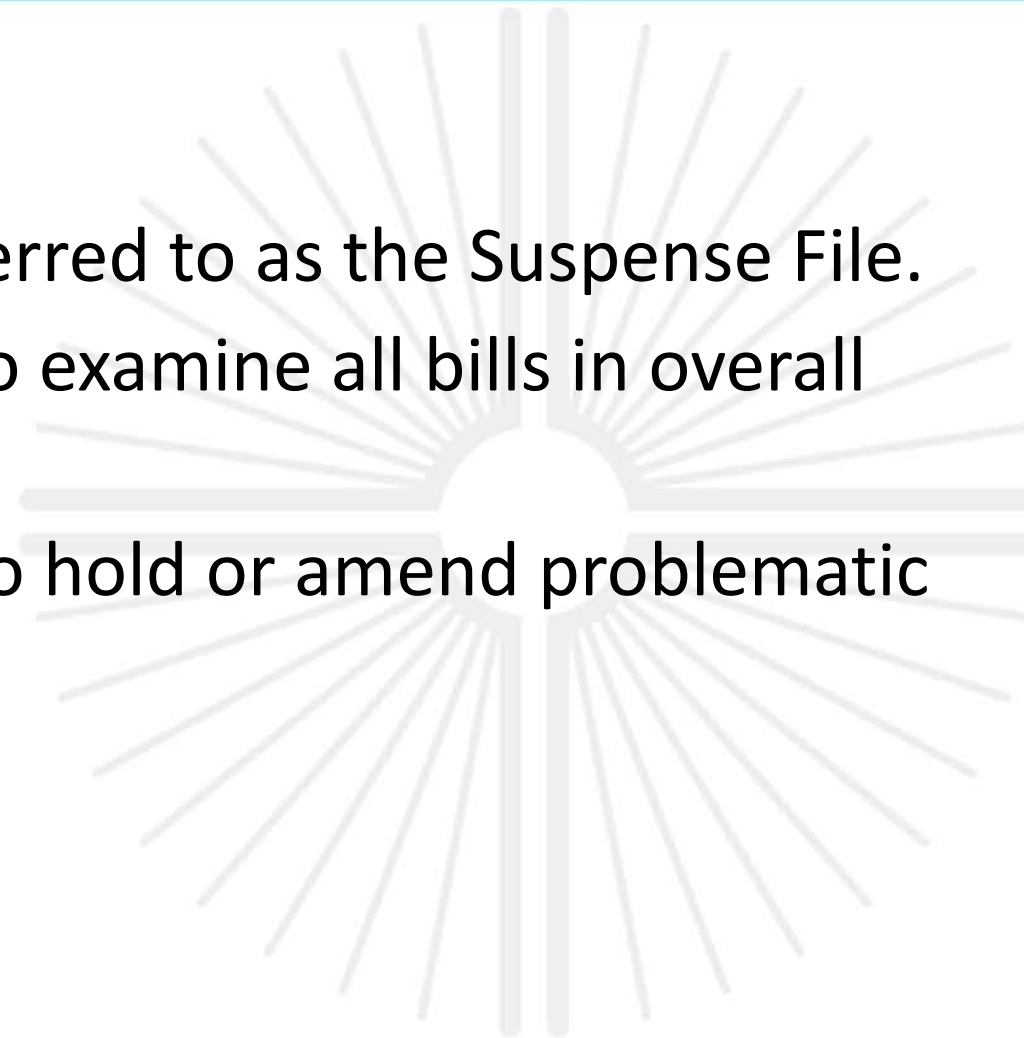
# Legislative Calendar



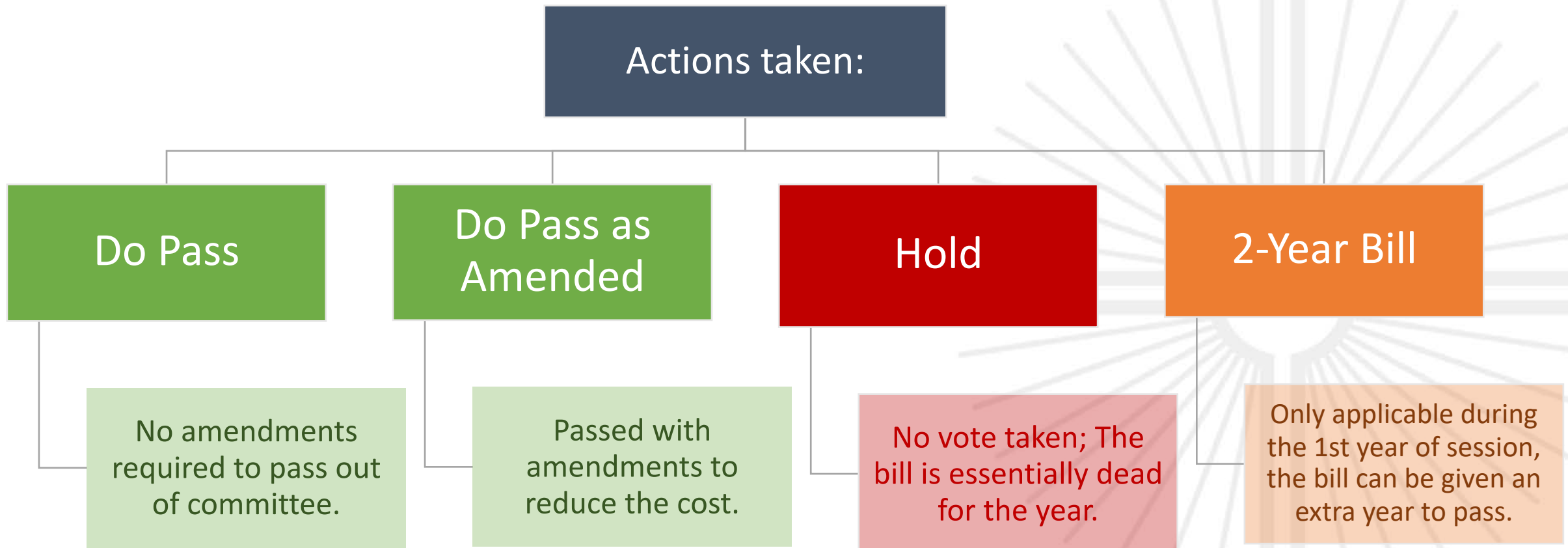
# By September 1<sup>st</sup> – Suspense Hearing

## **Suspense File:**

- Most legislation with a fiscal cost is referred to as the Suspense File.
- Intended to give a space for the state to examine all bills in overall fiscal spending.
- Opportunity for legislative leadership to hold or amend problematic bills.
- Black box of information.



# Suspense File: Possible Outcomes



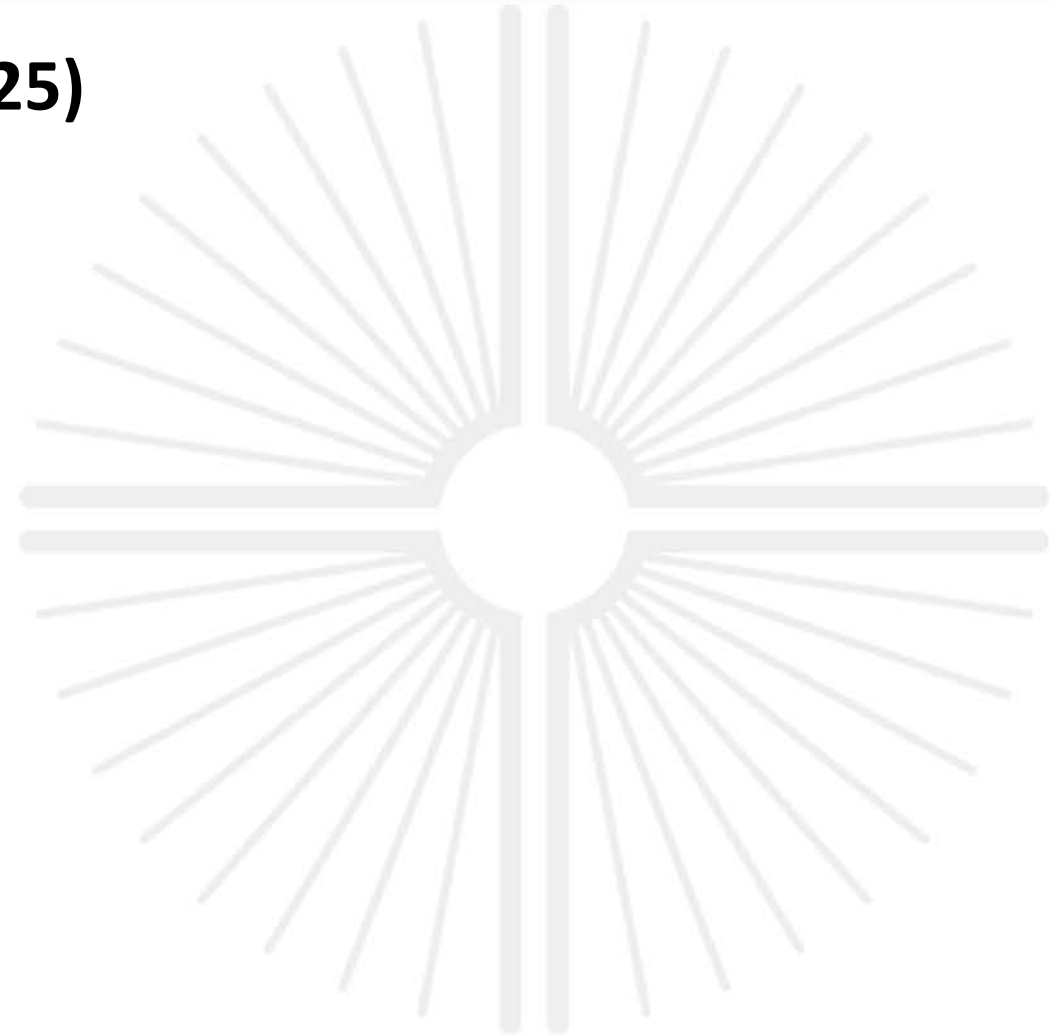
# Pending Legislation

As of August 14th... There are **131 bills** are on the **Senate Suspense File** and **35 bills** are on the **Assembly Suspense File**.


There are around **500 Assembly measures** and **300 Senate measures** still pending. Many of these bills will likely be placed on Suspense. The Assembly and Senate Appropriations Committees will be meeting in the coming weeks to take action on these bills, prior to tackling the Suspense File by September 1<sup>st</sup>.

# Senate Appropriations Membership

- **Anthony Portantino, Chair (Pasadena, D-25)**
- Brian Jones, Vice Chair (Santee, R-40)
- Angelique Ashby (Sacramento, D-8)
- Steve Bradford (Gardena, D-35)
- Kelly Seyarto (Murrieta, R-32)
- Aisha Wahab (Hayward, D-10)
- Scott Wiener (San Francisco, D-11)



# Assembly Appropriations Membership

- **Chris Holden, Chair (D-41)**
  - Megan Dahle, Vice Chair (R-01)
  - Isaac Bryan (D-55)
  - Lisa Calderon (D-56)
  - Wendy Carrillo (D-52)
  - Diane Dixon (R-72)
  - Mike Fong (D-49)
  - Gregg Hart (D-37)
  - Josh Lowenthal (D-69)
  - Devon Mathis (R-33)
  - Diane Papan (D-21)
  - Gail Pellerin (D-28)
  - Kate Sanchez (R-71)
  - Esmeralda Soria (D-27)
  - Akilah Weber (D-79)
  - Lori Wilson (D-11)
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# Priority Legislation

- ▶ AB 1400 (Bryan) Support
- ▶ AB 689 (Carrillo) Oppose
- ▶ AB 1699 (McCarty) Oppose



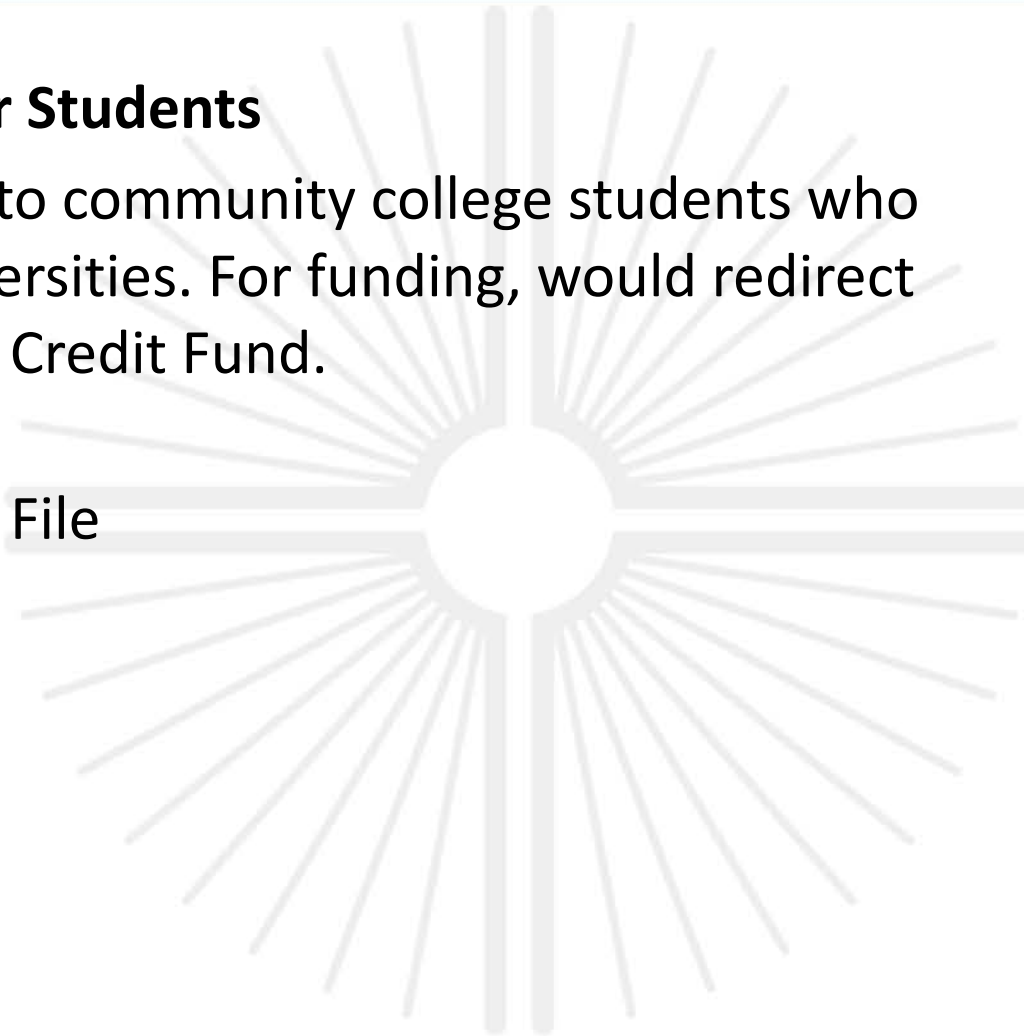
# Priority Legislation: HBCU Transfer Students

## **AB 1400 (Bryan) Student Financial Aid: HBCU Transfer Students**

Would provide up to \$5,000 financial aid scholarships to community college students who are transferring to Historically Black Colleges and Universities. For funding, would redirect current funds received through the College Access Tax Credit Fund.

**Location:** Senate Appropriations Committee Suspense File

**League Position:** **SUPPORT**



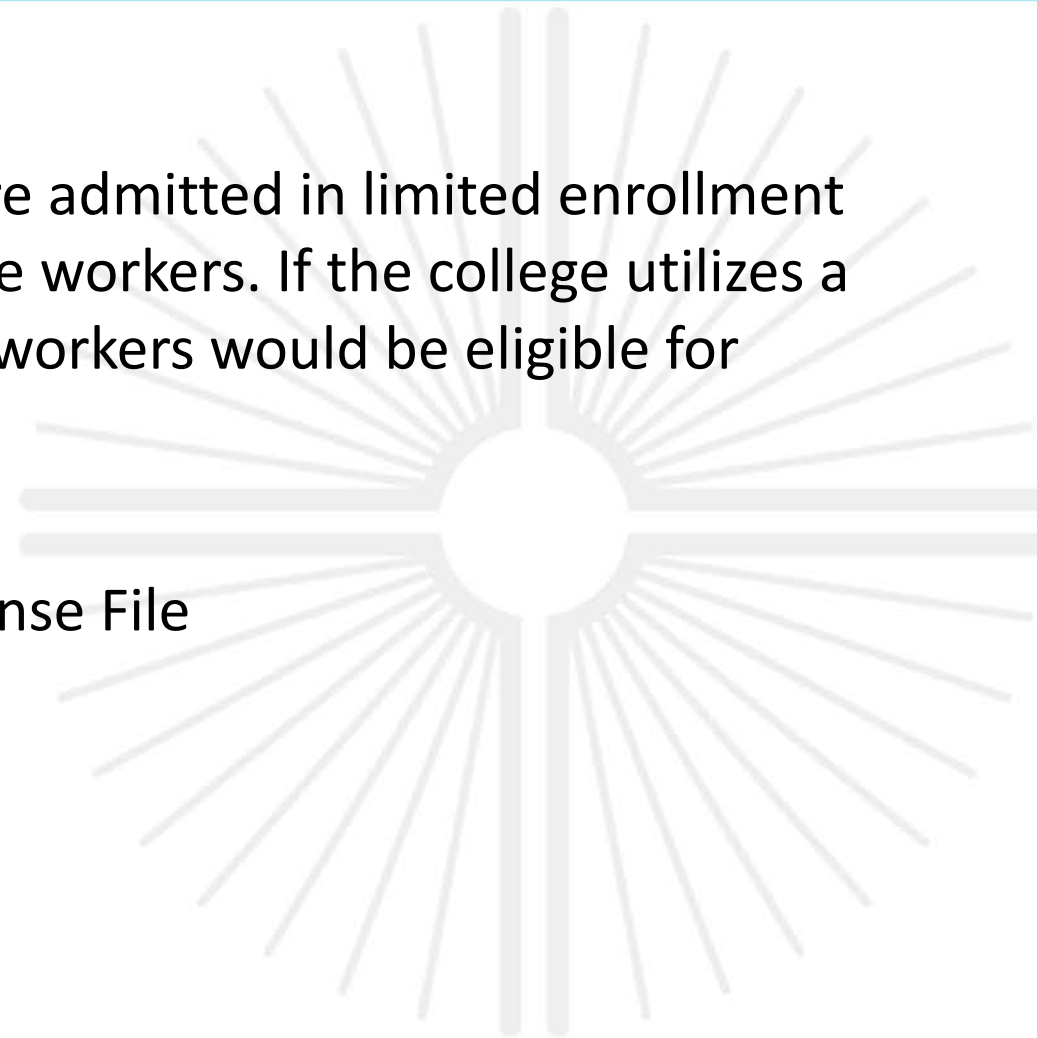
# Priority Legislation: Workforce

## **AB 689 (Carrillo) Healthcare Workers**

Would require that at least 15% of students that are admitted in limited enrollment programs such as nursing are incumbent healthcare workers. If the college utilizes a priority enrollment system, incumbent healthcare workers would be eligible for priority enrollment.

**Location:** Senate Appropriations Committee Suspense File

**League Position:** **OPPOSE**



# Priority Legislation: Collective Bargaining

## **AB 1699 (McCarty) K-14 Classified Employees**

This bill would require local education agencies to offer any new part- or full-time classified assignments to existing classified employees before the assignment is publicly posted as long as the employee can reasonably perform the duties of the new job. If an unqualified employee is interested in the position but can become qualified with 10 or a few hours less of professional development, schools and colleges would be required to provide it.

**Location:** Senate Appropriations Committee Suspense File

**League Position:** **OPPOSE**

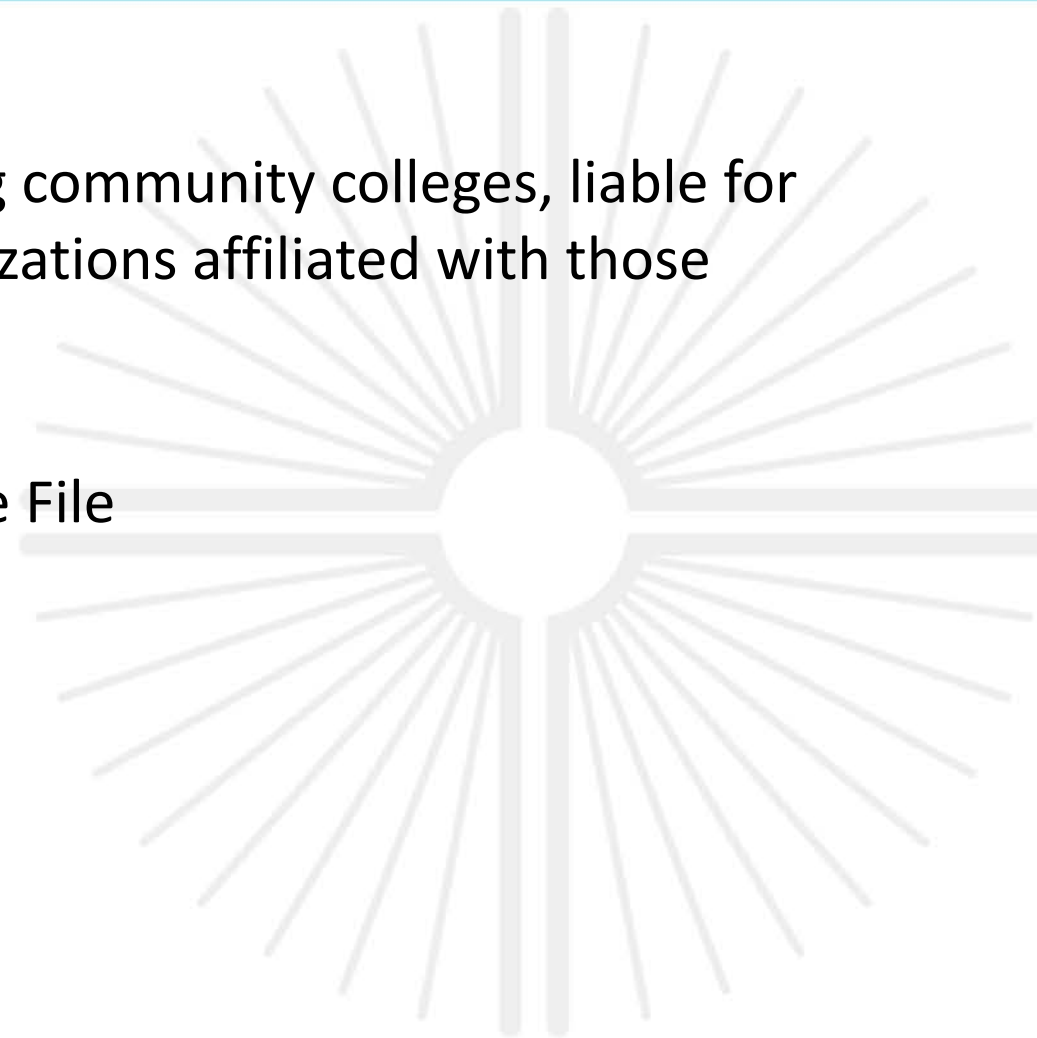
# Priority Legislation: Civil Liability for Hazing

## **AB 299 (Holden) Hazing: Institutional Liability**

Would make higher educational institutions, including community colleges, liable for hazing activities occurring within student body organizations affiliated with those institutions.

**Location:** Senate Appropriations Committee Suspense File

**League Position:** **OPPOSE**



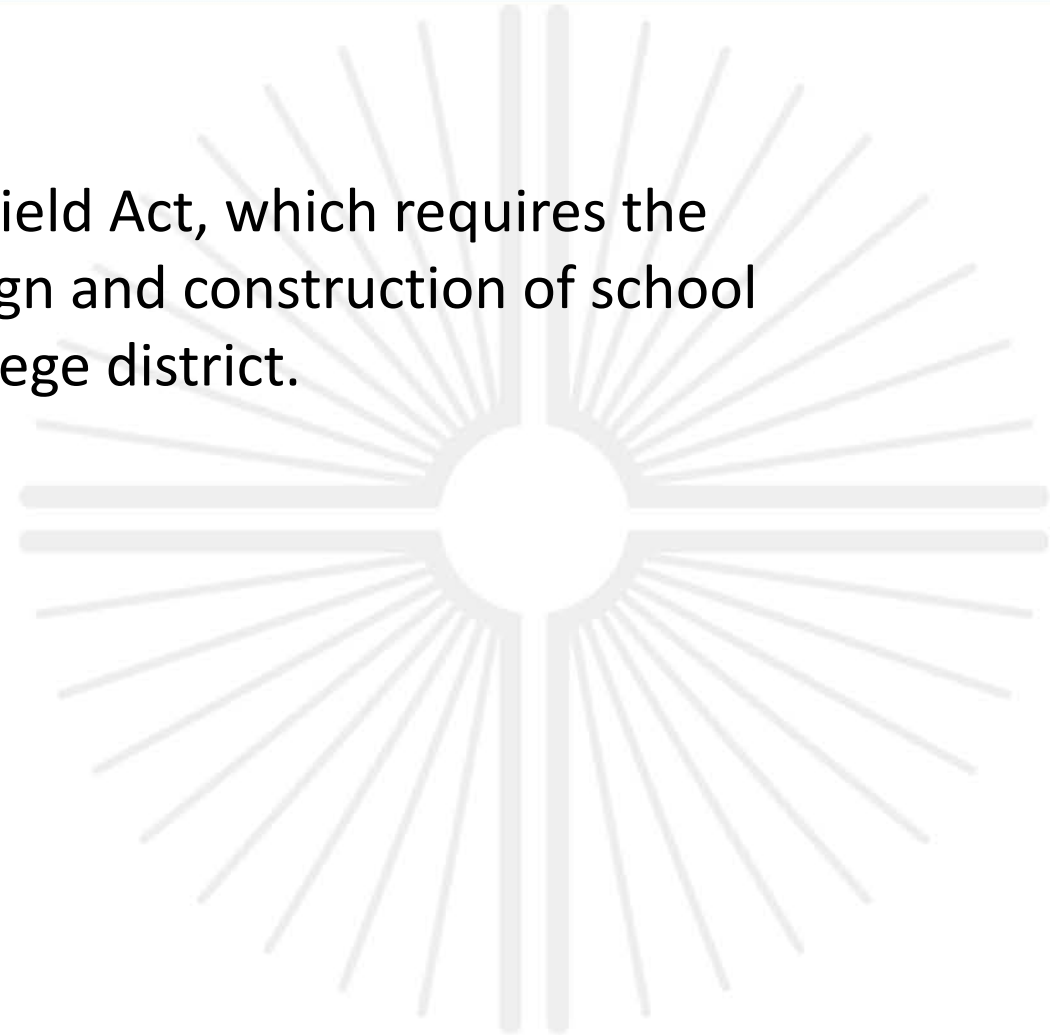
# Priority Legislation: Student Housing

## **AB 358 (Addis) Field Act Exemption**

Would exempt community college housing from the Field Act, which requires the Department of General Services to supervise the design and construction of school buildings, except upon request by the community college district.

**Location:** Signed by the Governor, Chapter #83

**League Position:** **SUPPORT**



# New Bill Positions: Collective Bargaining

## **AB 472 (Wicks) Compulsory Leaves of Absence**

Among other items, would require schools and community colleges to fully compensate an employee for lost wages if that employee was placed on unpaid leave due to an investigation into criminal or administrative charges, but the investigation was found in the employee's favor.

**Location:** Senate Appropriations Committee Suspense File

**League Position:** **OPPOSE**

## **SB 433 (Cortese) Third Party Disciplinary Hearings**

Removes the authority of a school or trustee board to discipline an employee, and instead, it gives the authority to a mutually agreed upon third party official. This is similar to a merit system of employee discipline.

**Location:** Assembly Appropriations Committee

**League Position:** **OPPOSE**



# New Bill Positions: Work study

## **AB 746 (Sanchez) Learning-Aligned Employment Program (LAEP)**

Would remove the current LAEP provision that limits colleges to only allow on-campus employment to students in research positions. Instead, this bill allows colleges the ability to employ students in any job that will either: a) provide skill-building opportunities necessary for employment in the student's area of study; or b) provide employment experience related to the student's major.

**Location:** Senate Appropriations Committee Suspense File

**CCCT Position:** **SUPPORT**

# Legislation: Academic Affairs

## **AB 811 (M. Fong) Repeatability**

Would increase the number of times a student may take a credit course for which they received a substandard grade up to five times. Students who received a satisfactory grade would be permitted to repeat a course at least three times for personal enrichment. Recent amendments narrowed this legislation to focus on the arts, humanities, kinesiology, foreign languages, and ESL.

**Position:** WATCH

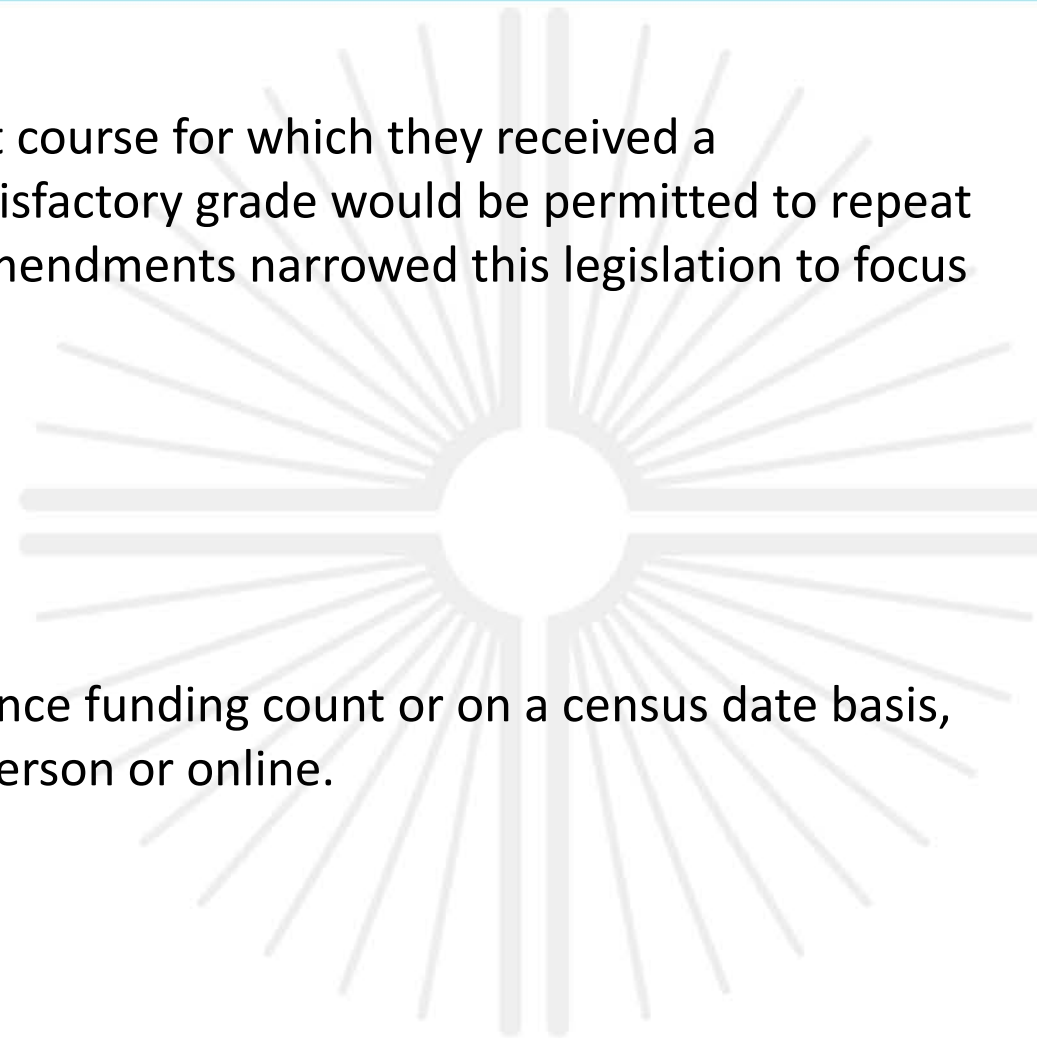
**Location:** Senate Appropriations Committee Suspense File

## **AB 634 (Ward) CDCP Programs**

Would require CDCP courses to be funded via a positive attendance funding count or on a census date basis, depending on when and how often the course meets either in person or online.

**Position:** SUPPORT

**Location:** Senate Appropriations Committee Suspense File





# Legislation: Academic Affairs

## **AB 1749 (McCarty) University of California ADT Program**

Would require all UC campuses to participate in the ADT program, creating one unified CSU/UC ADT pathway per degree.

### Concerns:

1. This will likely mean a revamp/revision to nearly every ADT to incorporate UC needs, which will take time and resources.
2. In incorporating UC needs, we are likely to adhere to UC requirements. If a student wants to go to a CSU, they would have to complete UC-accepted work. This was evident with the implementation of AB 928.
3. Lower division preparation within a major is different for UC and CSU because of the different emphases of their majors/degrees. The UC is theory focused, as the CSU is more practical. One unified ADT pathway could result in losing CSU-aligned courses.

# Legislation: Student Services

## **AB 252 (Holden) Student Athlete Protection Act**

Would create a regulatory agency empowered to investigate and manage California collegiate athletic practices related to student academic, mental, and physical health. Additionally, it mandates the creation of a degree completion fund for student-athletes that obtain an athletic scholarship.

**Position: OPPOSE**

**Location:** Senate Education Committee-Two-year bill



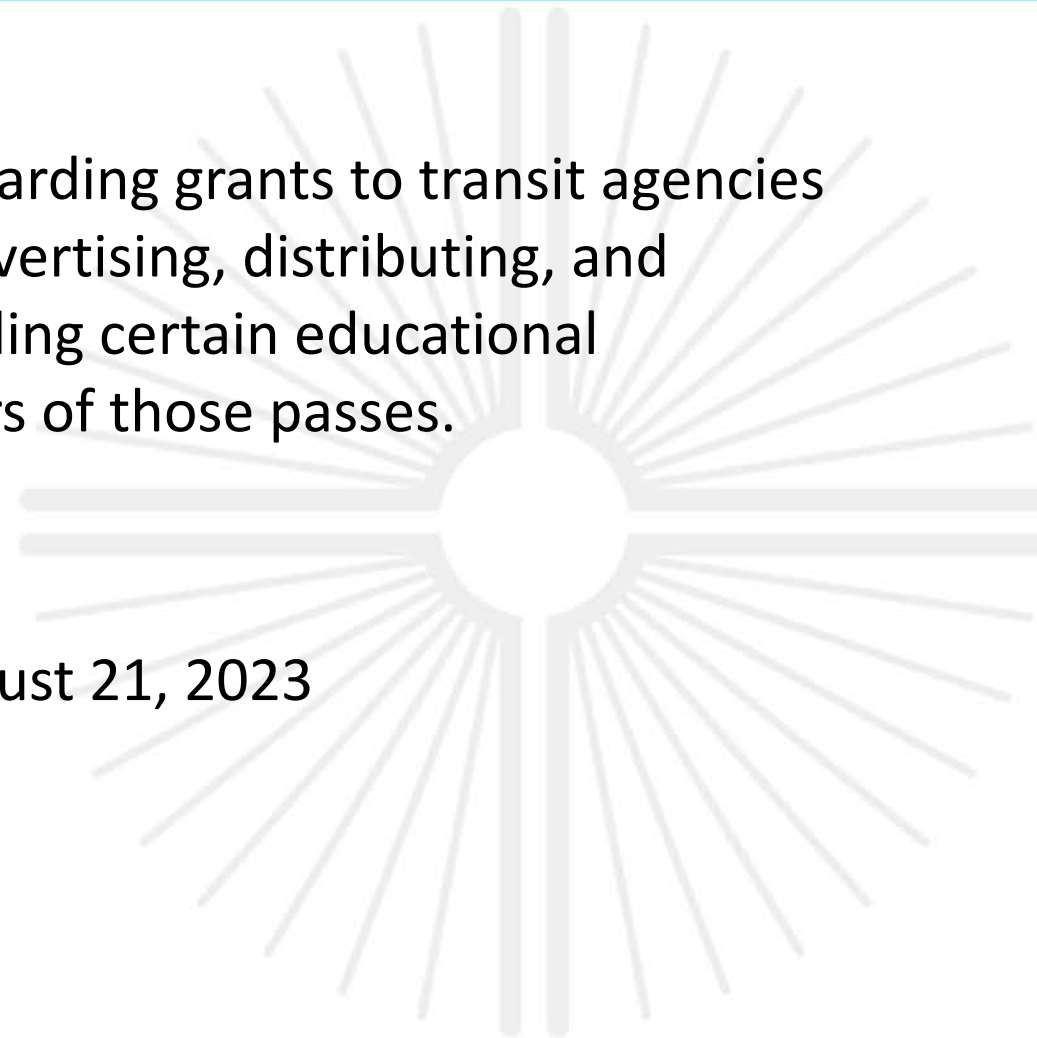
# Legislation: Basic Needs

## **AB 610 (Holden) Transit Passes**

Would create a free student transit program by awarding grants to transit agencies for the costs of creating, designing, developing, advertising, distributing, and implementing free transit passes to persons attending certain educational institutions, providing free transit service to holders of those passes.

**Position:** **SUPPORT**

**Location:** Senate Appropriations Committee -- August 21, 2023



# Legislation: Governance

## **AB 1248 (Bryan) Local Government: Independent Redistricting Commissions**

Would require all local governments, including community colleges that serve a population of 500,000 or more, to create independent redistricting commissions modeled after the current commission for the state. Schools and community colleges. Similar legislation regarding counties with a population of 400,000 or more was vetoed by Governor Newsom in 2019 due to cost concerns.

**Position:** WATCH

**Location:** Senate Appropriations Committee -- August 21, 2023

## **AB 1541 (M. Fong) Student Voting Members**

Would give each student member of the Board of Trustees of a community college district an advisory vote.

**Position:** SUPPORT

**Location:** Signed by the Governor, Chapter #103



# Legislation: Facilities

## **AB 247 (Muratsuchi) Education finance: school facilities: Kindergarten Through Community College Public Education Facilities Bond Act of 2024.**

Would place a school facilities bond of \$14 billion on the ballot in 2024 for only K-12 and community colleges.

**Position:** **SUPPORT**

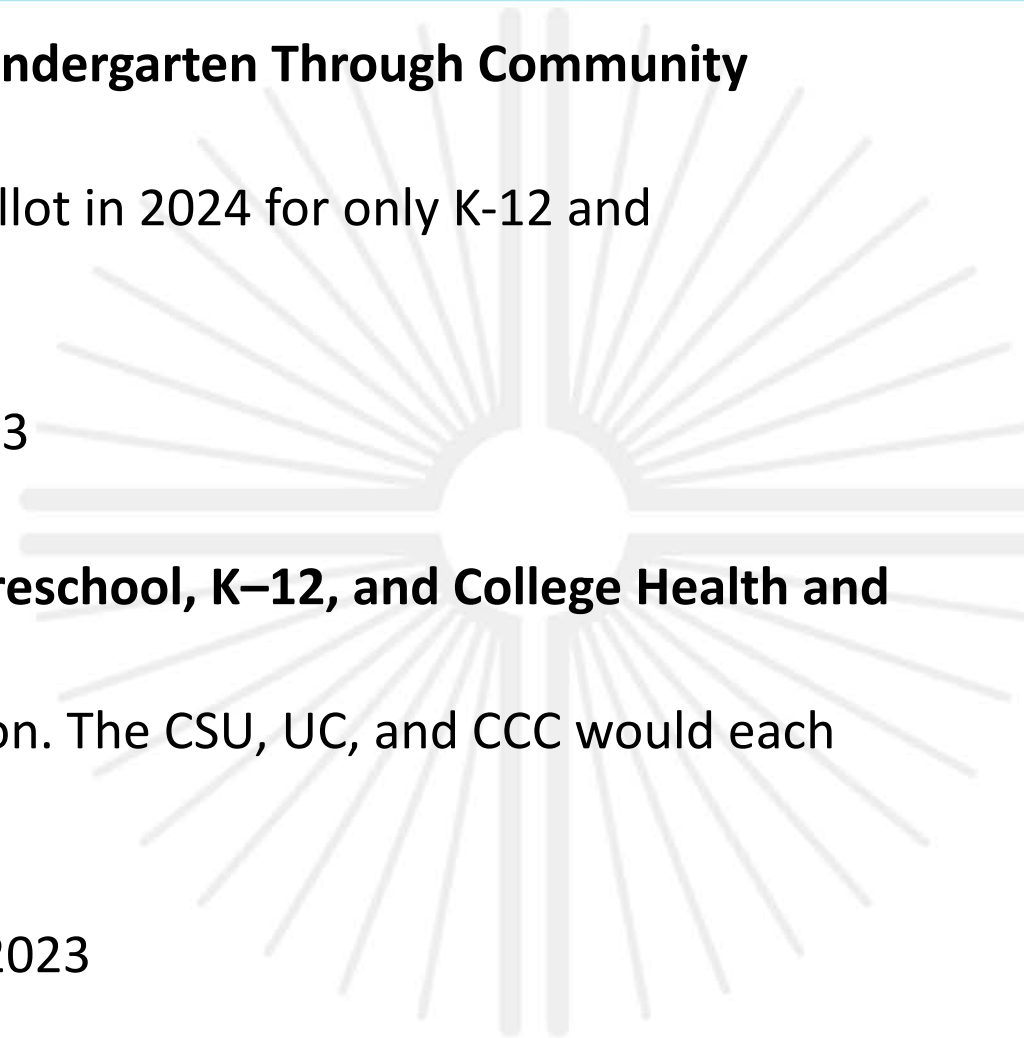
**Location:** Senate Appropriations Committee-August 21, 2023

## **SB 28 (Glazer) Education finance: school facilities: Public Preschool, K–12, and College Health and Safety Bond Act of 2024.**

Would place on the March 2024 ballot a bond of \$15.5 Billion. The CSU, UC, and CCC would each receive \$2 billion.

**Position:** **WATCH**

**Location:** Assembly Appropriations Committee-August 16, 2023



# Legislation

## Academic Affairs:

AB 811 (M. Fong) Repeatability: **WATCH**

AB 634 (Ward) CDCP Programs: **SUPPORT**

AB 1749 (McCarty) UC ADT Program

## Collective Bargaining:

AB 472 (Wicks) Leaves of Absence: **OPPOSE**

AB 1699 (McCarty) K-14 Classified Employees: **OPPOSE**

SB 433 (Cortese) Third Party Disciplinary Hearings: **OPPOSE**

## Workforce:

AB 689 (Carrillo) Healthcare Workers: **OPPOSE**

## Facilities:

AB 358 (Addis) Housing: **SUPPORT**

AB 247 (Muratsuchi) Facilities Bond: **Support**

SB 28 (Glazer) Facilities Bond: **WATCH**

## Student Services:

AB 252 (Holden) Athletics: **OPPOSE**

AB 299 (Holden) Hazing: **OPPOSE**

## Financial Aid and Basic Needs:

AB 91 (Alvarez) Non-Resident Tuition: **SUPPORT**

AB 610 (Holden) Transit Passes: **SUPPORT**

AB 1400 (Bryan) HBCU Transfer Students: **SUPPORT**

AB 1542 (M. Fong) BOG Student Success Completion: **SUPPORT**

AB 746 (Sanchez) LAEP: : **SUPPORT**

## Governance:

AB 1248 (Bryan) Redistricting: **WATCH**

AB 1541 (M. Fong) Student Trustee Advisory Vote: **SUPPORT**



Questions?





Thank you!





# Upcoming Events

Visit [ccleague.org/events](https://ccleague.org/events) for details

- Annual Convention- November 16- 18, 2023
  - Indian Wells
  - Registration deadline November 3

# Government Relations Webinar Schedule

Every third Tuesday of the month

11 a.m. — 12 p.m.

- Tuesday, August 15
- Tuesday, September 19
- Tuesday, October 17

# Listen to the League podcast!



Leading Community  
Colleges in California

Episode 20 featuring guest Chancellor Sonya Christian out now!

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